

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 OIC-04 IO-14 L-03 SSO-00

INRE-00 NSCE-00 SS-20 NSC-10 DRC-01 AF-10 ARA-16

EA-11 NEA-10 PA-04 PRS-01 USIE-00 DOTE-00 /161 W

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC IMMEDIATE 4447

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FROM USPERMREP ICAO

E. O. 11652: N/A

TAGS: ETRN

SUBJ: ICAO - SENEGAL PROPOSAL

REF: MONTREAL 0254

1. FOLLOWING ARE DEVELOPMENTS AS OF COB FEB. 28.
2. FOLLOWING STATES NOW COMMITTED TO VOTE IN OPPOSITION: 7 EN'S, AUSTRALIA, CANADA, JAPAN, PLUS US TOTALS 11.
3. FOLLOWING STATES APPARENTLY COMMITTED TO VOTE FOR: 4 AFRICANS PLUS TT, 3 ARAB STATES, TOTALS 8.
4. FOLLOWING CAUCUS REPORTED REFTTEL, LA COUNTRIES DISAPPEARED FROM BUILDING AND RUMORED THEY ARE MEETING ELSEWHERE.
5. USREP MET WITH BORISOV SOV REP. AS COURTESY ADVISED HIM THAT REPRESENTATIONS BEING MADE IN MOSCOW WHICH PLEASED HIM BUT HE REGRETS "THEY COME SO LATE". HE CLAIMED NOT TO HAVE FINAL INSTRUCTIONS BUT PROMISED TO GIVE USREP FINAL FIRM POSITION BEFORE

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MEETING CONVENES; HE WENT TO GREAT LENGTHS TO EXPLAIN THAT HE AS

AVIATION ORIENTED PERSON OPPOSES THE PROPOSAL AND HIS AVIATION ADMINISTRATION OPPOSES. BUT HE EMPHASIZED THAT FINAL INSTRUCTIONS ARE OFTEN DICTATED BY POLITICAL BUREAUS. LATER IN LENGTHY DISCUSSION HE WENT OUT OF HIS WAY TO STATE THAT "ECONOMICS CONTROLS EVERYTHING" AND REPEATED IT TWICE. FYI: WHAT IS STATUS MASSIVE ATS EQUIP SALE? END FYI.

6. USREP MET WITH PRES/COUNCIL. REGARDING CZECHOSLOVAKIA, PRESIDENT SAID HE UNDERSTOOD THAT CZECH REP PROCEEDED TO PRAGUE IN ORDER TO FIRM UP OPPOSITION VOTE. THIS DOES NOT FIT WITH ATTITUDE OF USSR REP.

7. IN LONG DISCUSSION WITH MEXICO REP HE, TOO, EXPRESSED STRONG PERSONAL OPPOSITION BUT STATED THAT HE IS MEETING WITH LA BLOC AND WOULD RESERVE POSITION UNTIL AFTER THEIR MEETING WITH AFRICANS.

8. INDIA ABSENT FOR TWO DAYS "TO MOVE HOUSEHOLD". INDONESIA WAS ABSENT ALL DAY FOR UNKNOWN REASONS. PAKISTAN PRESENT AND RECEIVED USREP BUT APPARENTLY DID NOT ATTEND CAUCUS AND CLAIMED WITH WILD TALK IN MIND THAT HE HAS RECEIVED NO INSTRUCTIONS AND MAYBE WILL NOT RECEIVE IN TIME.

9. TRINIDAD-TOBAGO DID NOT ATTEND CAUCUS BECAUSE HE HAS BLANKET INSTRUCTIONS TO VOTE FOR AFRICANS ON EVERYTHING SINCE THEY ARE RESPONSIBLE FOR PUTTING IT ON COUNCIL. AS AVIATION PERSON HE REGRETS THIS POSTURE.

10. FOLLOWING RUMORS APPEAR TO BE FAIRLY RELIABLE: (A) SENEGAL CALLED THE MEETING WITH LA. OFFERED TO CHANGE NUMBERS TO 9-10-11, GUARANTEEING LA COUNTRIES SEAT IN COUNCIL AND BRAZIL IN PART I IN EXCHANGE FOR ABSTENTIONS; (B) PIRSON/BELGIUM HAS FERRETTED OUT AND CONFIRMED THAT SENEGAL PROPOSAL WAS WORKED OUT WITH AND MOSTLY WRITTEN BY FRENCH LAWYER WHO IS LEGAL ADVISER TO CHIEK FATL, FORMER PRESIDENT AIR AFRIQUE AND ALSO LEGAL ADVISER TO AIR FRANCE. THIS SEEMS PLAUSIBLE SINCE DIALLO HIMSELF WAS A PROTEGE OF CHIEK FATL AND WAS VERY MUCH INVOLVED IN AIR AFRIQUE DEVELOPMENT. (C) THE NUMBERS DISTRIBUTION (9-9-12) WAS DISCUSSED WITH 14 AFRICAN STATES AT ROME. AFTER REST OF PROPOSAL DEVELOPED, DIALLO HAS BEEN IN TOUCH WITH SEVERAL AFRICAN LIMITED OFFICIAL USE

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STATES FOR SUPPORT AND SUBMITTED IT TO HIS OWN GOVERNMENT AFTER THE FACT (IF AT ALL). FYI: SOVREP SUGGESTED THAT US DEMARCHE SHOULD INCLUDE GOS WHICH HE THOUGHT MIGHT BE SURPRISED TO LEARN OF FAR-REACHING IMPLICATIONS. END FYI. (D) PIRSON/BELGIUM, UKREP, AND WILD RUMORS INDICATE GOS NOW IN BRUSSELS NEGOTIATING TRADE PREFERENCES AND MAY BE SOME TIE-IN SINCE WITHOUT DOUBT EUROPEANS STAND TO LOOSE SUBSTANTIALLY AS RESULT OF SENEGAL PROPOSAL.

11. DIALLO IS NOW TALKING WITH INDIVIDUAL COUNCIL MEMBERS ABOUT WHICH COUNTRIES WILL BE ELECTED IN WHICH CATEGORIES ON THE COUNCIL. THE GIST SEEMS TO BE (BASED ON 9-10-11) THAT NETHERLANDS WILL BE OFF THE COUNCIL (FOR SEVERAL REASONS INCLUDING THEIR POSITION ON OIL, ETC); AUSTRALIA WILL BE KEPT IN PART CI UNLESS CHINA STANDS; NORWAY WILL BE PUSHED DOWN TO PART III AND WITH POLAND STANDING WILL BE HUSHED OFF. UNFORTUNATELY THIS PATTERN BEING BEING ABETTED BY BELGIUM WHICH CONTINUES ITS OPPOSITION TO NETHERLANDS IN ORDER TO PRESERVE OWN COUNCIL SEAT, (ESPECIALLY IF GEOGRAPHICAL CONSIDERATION APPLIES IN FIRST TWO PARTS).

12. IN MEETING WITH AUSTRALIAN REP HE FIRMED UP OPPOSITION VOTE BUT ASKED IF US CONSIDERS AUSTRALIA TO BE QUALIFIED IN CATEGORY ONE OR TWO. NOT RPT NOT WHETHER THEY SHOULD RUN IN ONE OR TWO. USREP TOLD HIM OF PRESIDENT'S REGULAR LETTER (TO BE OUT IN NEXT FEW WEEKS) SETTING FORTH MEMBERS AVIATION STATUS BASED ON TONNES-KILOMETERS, PASSENGER MILES, ETC; AND ADVISED HIM ADDITIONALLY THAT "I WOULD CONSULT MY GOVERNMENT". HE OBVIOUSLY FEARS FOR AUSTRALIA SEAT. (ESPECIALLY IN VIEW 1971 ASSEMBLY PUSH-DOWN FROM PART ONE TO TWO BY AFRICANS BECAUSE AUSTRALIAN IMMIGRATION POLICY).

13. IN CASUAL, FRIENDLY DISCUSSION WITH UGANDA REP (WAKIDA) WHILE ARRANGING APPOINTMENT FOR MARCH 1, USREP ASKED "HOW MEETING WENT", (BLOC CAUCUS). HE REPLIED "IT WAS VERY DIFFICULT", IN MARKED CONTRAST JOVIAL ATTITUDE EARLIER.

14. LA BLOC IS KEY WITH RESPECT TO WHETHER OR NOT WE TURN TO REQUEST FOR STATUTORY MAJORITY. REPS OTHER THAN US WILLING REQUEST IF BECOMES NECESSARY. IT IS EXPECTED THAT AN AFRICAN STATE WILL REQUEST ROLL-CALL VOTE.

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